

IN THE UNITED STATES DISTRICT COURT  
FOR THE WESTERN DISTRICT OF TENNESSEE  
WESTERN DIVISION

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LESLIE D. CHAMBERS, IRIS	)	
HANCOCK CHAMBERS and DeLYNN	)	
CHAMBERS, INC.,	)	
	)	
Plaintiffs,	)	
	)	
v.	)	No. 03-2754 M1/P
	)	
AL FREEMAN, Individually and	)	
in his capacity as a Deputy	)	
Sheriff of Fayette County,	)	
Tennessee, DAN FEATHERS,	)	
Individually and in his	)	
capacity as an Officer of the	)	
City of Somerville, Tennessee	)	
Police Department, TOM TAYLOR,	)	
Individually and in his	)	
capacity as an officer of	)	
the Memphis Police Department,	)	
	)	
Defendants.	)	

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ORDER GRANTING MOTION FOR SUMMARY JUDGMENT OF DEFENDANT AL  
FREEMAN  
ORDER GRANTING MOTION FOR SUMMARY JUDGMENT OF DEFENDANT DAN  
FEATHERS  
and  
ORDER OF DISMISSAL

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Before the Court is the Motion for Summary Judgment on Behalf of Defendant Al Freeman, filed June 2, 2005, to which Plaintiffs responded in opposition on July 11, 2005. Also before the Court is the Motion for Summary Judgment of Defendant Dan Feathers, filed June 2, 2005, to which Plaintiffs responded in opposition on July 19, 2005. Defendant filed a reply to

Defendant Officer Feathers' motion on July 25, 2005.<sup>1</sup> For the following reasons, the motions are GRANTED.

## **I. BACKGROUND**

The instant lawsuit arises out of Defendants' search and seizure of property at the home of Plaintiffs Leslie D. Chambers and Iris Hancock Chambers on October 9, 2002. Plaintiffs allege that Defendants confiscated business and personal property that was not listed in the search warrant, that they damaged and destroyed Plaintiffs' property while conducting the search, that they did not maintain the safety and protection of Plaintiffs' property while it was under their care, custody and control, and that they breached their duty to Plaintiffs to observe basic storage techniques. (Pls.' Compl.)<sup>2</sup> The facts relevant to Plaintiffs' claims are largely undisputed.<sup>3</sup>

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<sup>1</sup> Defendant is hereby granted leave to file his reply.

<sup>2</sup> Plaintiffs' Complaint does not include page or paragraph numbers.

<sup>3</sup> In their respective responses to Defendants' motions for summary judgment, Plaintiffs do not specifically respond to Defendants' serially numbered statements of material facts upon which Defendants relied in support of their respective motions for summary judgment, as required by Local Rule 7.2(d)(3) ("the opponent of a motion for summary judgment who disputes any of the material facts upon which the proponent has relied pursuant to subsection (2) above shall respond to the proponent's numbered designations, using the corresponding serial numbering, both in the response and by affixing to the response copies of the precise portions of the record relied upon to evidence the opponent's contention that the proponent's designated material facts are at issue."). In response to Officer Freeman's

(continued...)

Plaintiffs Leslie Chambers and Iris Chambers are husband and wife who, at the time relevant to the instant case, resided at 815 Linwood Dr. in a mobile home located on a rural road in an unincorporated area of Fayette County, Tennessee.<sup>4</sup> (Statement of Material Facts Upon Which Def. Feathers Relies in Supp. of His Mot. for Summ. J. (Docket No. 48) ¶ 1.) Defendant Al Freeman is a deputy sheriff employed by the Fayette County Sheriff's Department. (Id. ¶ 2.) Defendant William Daniel Feathers was, at the time relevant to the instant case, a police officer employed by the Town of Somerville who had been assigned to work

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(...continued)

statement of undisputed facts, Plaintiffs refer the Court to the March 26, 2003, Report and Recommendation of the United States Magistrate Judge in United States v. Chambers, a criminal case brought against Leslie D. Chambers as a result of the search of the Chambers' residence on October 9, 2002. (See March 26, 2003, Report and Recommendation on Defendant's Motion to Suppress (Docket No. 36) at 6, United States v. Chambers, No. 02-20423, W.D. Tenn., indictment filed on November 12, 2002.) The Court hereby takes judicial notice of the magistrate judge's March 26, 2003, Report and Recommendation in United States v. Chambers. The Court adopted the magistrate judge's Report and Recommendation and granted Leslie Chambers' motion to suppress the evidence seized from his property on September 26, 2003. The United States Court of Appeals for the Sixth Circuit affirmed the District Court and the Indictment as to Leslie Chambers was dismissed on April 11, 2005. The facts found in the March 26, 2003, Report and Recommendation do not contradict those stated by either Defendant. Accordingly, the Court finds that Plaintiffs do not dispute the facts relied upon by either officer in their respective motions.

<sup>4</sup> Although each defendant has presented his own statement of material facts, the respective facts relied upon by Defendants are not in conflict and therefore the Court has set them forth together.

full-time as a Narcotics Officer for the 25th Judicial District Drug Task Force. (Id. ¶ 3.)<sup>5</sup>

On October 9, 2002, the Fayette County Sheriff's Department received a tip that Plaintiffs and other individuals were manufacturing methamphetamine at Plaintiffs' residence. (Mem. of Law in Supp. of Mot. for Summ. J. on Behalf of Def. Al Freeman at 1, ¶ 1.) Plaintiffs contend that Officer Freeman, at that time, was in possession of information gained from a reliable informant, his own previous surveillance of their property, and an anonymous tip made within an hour from the time he entered Plaintiffs' premises, that indicated drug activity had been taking place at Plaintiffs' residence. (Pls.' Mem. in Opp. to Def. Al Freeman's Mot. for Summ J.)<sup>6</sup> Nonetheless, it is undisputed that he did not obtain a search warrant at that time. (Id.) Rather, Officer Freeman went to Plaintiffs' residence to investigate, along with two other officers. (Mem. of Law in Supp. of Mot. for Summ. J. on Behalf of Def. Al Freeman at 2, ¶ 2.) After Officer Freeman knocked on the door of the residence, a

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<sup>5</sup> Plaintiffs' Complaint also names Tom Taylor, purportedly an officer of the Memphis Police Department, as a defendant. Although a summons was issued as to Tom Taylor, no return of service was ever filed and Tom Taylor did not answer Plaintiffs' Complaint. Accordingly, Plaintiffs' purported claims against Tom Taylor are DISMISSED for failure to prosecute pursuant to Federal Rule of Civil Procedure 41(b).

<sup>6</sup> The pages of Plaintiff's opposition to Defendant Freeman's motion for summary judgment are not numbered.

female approached the door. (Id.) When Officer Freeman identified himself as a police officer, the woman turned around and excitedly ran back into the house, loudly exclaiming that the police were at the door. (Id. at 2, ¶ 3; Rep. and Rec. on Def.'s Mot. to Suppress, United States v. Chambers, No. 02-20423, W.D. Tenn. filed on November 12, 2002, (Docket No. 36) at 6.) Officer Freeman then heard a commotion inside the trailer home loud enough to indicate that several people were running through the trailer home. (Mem. of Law in Supp. of Mot. for Summ. J. on Behalf of Def. Al Freeman at 3, ¶ 3; November 12, 2002, Rep. and Rec. at 6.) Only then did the deputies enter the home. (Mem. of Law in Supp. of Mot. for Summ. J. on Behalf of Def. Al Freeman at 3; November 12, 2002, Rep. and Rec. at 6.)

Officer Freeman contends that, from his knowledge and training as a police officer, he was conscious that the persons inside the residence may have been attempting to destroy evidence or products used in the manufacturing of methamphetamines and, out of fear for the safety of his fellow officers and himself, and the potential destruction of evidence, he and the other officers entered the trailer home. (Mem. of Law in Supp. of Mot. for Summ. J. on Behalf of Def. Al Freeman at 2, ¶ 4-5.) Once inside the trailer home, Officer Freeman spoke with Plaintiff Leslie Chambers, informed him of his Miranda rights and obtained his verbal consent to search the residence. (Id. at 2, ¶ 6.)

While inside the residence, Officer Freeman noticed, in plain view, paraphenalia associated with the manufacture and use of methamphetamines, including torn pieces of aluminum foil with residue in them, blister packs of cold tablets, a gallon of solvent paint thinner and lithium batteries. (Id. at 2-3, ¶ 7.)

At some point after obtaining Plaintiffs' verbal consent to search the home, Officer Freeman telephoned Officer Feathers, described the situation to him, and requested that he come to the residence to assist. (Stmt. Of Mat. Facts Upon Which Def. Feathers Relies in Supp. of His Mot. for Summ. J. ¶¶ 4-8.) Officer Feathers subsequently drove to Plaintiffs' residence and, upon his arrival, obtained the signatures of Leslie Chambers and Iris Chambers on separate forms indicating their consent to a search of their residence. (Id. ¶¶ 9, 12-15.)<sup>7</sup>

After conducting a limited search of the premises but before conducting a full search, Officer Feathers prepared an affidavit to obtain a search warrant and then obtained such a warrant from then Fayette County Circuit Court Judge Jon Kerry Blackwood. (Id. ¶¶ 25-27.) The warrant authorized the officers to search

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<sup>7</sup> Plaintiffs both wrote the term "without prejudice" below their signatures on the form, apparently due to a belief that such a notation would negate their consent. Although the parties disputed the significance of that notation during the preceding criminal case, the notation was found to have no legal significance, and the parties do not dispute the fact that the notation had no legal effect on their consent to the search in this case.

the premises for evidence of suspected drug manufacturing activity. (Mem. of Law in Supp. of Mot. for Summ. J. on Behalf of Def. Al Freeman at 3, ¶ 10.) Based upon evidence discovered at Plaintiffs' residence, both Plaintiffs were arrested and various items were seized from the property. (Id. at 3, ¶ 11.)

Officer Feathers contends that his only involvement in the search was to photograph certain evidence and secure samples of alleged methamphetamine and items used to make methamphetamine. (Stmt. of Mat. Facts Upon Which Def. Feathers Relies in Supp. of His Mot. for Summ. J. ¶ 29.) He also contends that he did not destroy or damage any of Plaintiffs' property, touch or take any tools or computers belonging to Plaintiffs, nor was he involved in transporting any vehicles from the premises. (Id. ¶¶ 30-33.) Officer Freeman contends that he did not take any action to intentionally or unintentionally destroy, damage or alter any of Plaintiffs' property that was being searched, and that he was not responsible for taking inventory of or storing any of Plaintiffs' property. (Mem. of Law in Supp. of Mot. for Summ. J. on Behalf of Def. Al Freeman at 4-5, ¶¶ 13-17.)

After they were arrested, Plaintiffs were incarcerated for approximately 14 days. (Mem. of Law in Supp. of Mot. for Summ. J. on Behalf of Def. Al Freeman at 4, ¶ 16.) Plaintiffs are not aware of whether anyone was at their house while they were incarcerated. (Dep. of Leslie Chambers at 62:23-63:1, 64:20-22,

attached as Ex. C to Mem. of Law in Supp. of Mot. for Summ. J. on Behalf of Def. Al Freeman.) According to Mr. Chambers's deposition testimony, Mr. Chambers has no personal knowledge of whether Officers Freeman or Feathers had taken any particular actions with respect to his property. (Id. at 52:17-54:3.)<sup>8</sup>

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<sup>8</sup> In particular, the deposition testimony of Mr. Chambers proceeded as follows:

Q: Okay. I'm asking you what knowledge do you have as to other people or what they have said to you?

A: I believe we were in jail for, I think, 13 or 14 days, we come back and everything was destroyed. I mean, I can't say I saw this one do that or I saw that one do that.

Q: So - I mean, you - you're not able to tell me anything that Al Freeman did to any of your property, that he actually possessed or touched or anything?

A: I was locked up in jail. The only thing I can say is he come in with a gun and robbed us.

Q: Well, did he - do you have any information as it relates to what property Al Freeman touched, confiscated, or handled in any shape, form, or fashion?

A: I didn't see him, but I wasn't there.

Q: Okay. Do you have any knowledge - do you have any personal knowledge as to any property that Dan Feathers touched, handled or changed in any shape, form, or fashion?

A: I don't know if I'm getting the question exactly right, but -

Q: Well, I've told you to stop me and tell me about that now, hadn't I?

A: All right.

Q: Okay. Go ahead.

A: He's the one that come in with a gun and arrested us and took us to jail, and as far as the damages and stuff that were done there, I was in jail, I can't say that he did this or he did that. I just know it was done when we got out.

(Dep. of Leslie Chambers at 52:17-54:3.)



Subsequent to the search of the property, Leslie Chambers was indicted regarding the alleged possession of narcotics and firearms. See United States v. Chambers, No. 02-20423, W.D. Tenn., filed on November 12, 2002. On September 26, 2003, the district court granted Mr. Chambers's motion to suppress all evidence seized from his property pursuant to the relevant search. (See Order Granting Def.'s Mot. to Suppress (Docket No. 63), United States v. Chambers, No. 02-20423, W.D. Tenn., filed on November 12, 2002.)

Plaintiffs filed their Complaint on October 9, 2003, contending that much of their personal property was seized in the search, including an automobile, various tools, machinery and electronics. (Pls.' Compl.) Plaintiffs also contend that many of their possessions were damaged or lost either during the course of the search or when these possessions were subsequently stored by the Defendants. (Id.) Attached to Plaintiffs' Complaint are photographs of their property, taken several weeks after the search, which illustrate the alleged damage to their property.

On December 1, 2003, a confiscation hearing was held before the Tennessee Department of Safety in Memphis, Tennessee, at the conclusion of which Plaintiff executed a Proposed Civil Settlement Agreement and Release of Liability. (See Mot. for Summ. J. on Behalf of Def. Al Freeman, Ex. G.) The agreement was

signed by Mr. Chambers and a Department of Safety State Attorney. (Id.) The agreement provides that the Claimant, Mr. Chambers, "will compromise his/her claim to the following property" and states that the "Property delineated on Transcript" is to be returned to the Claimant. A second page is attached to the agreement containing a list describing nine items of property - a Compac Presario laptop computer, one Advanced Tech camera switchbox, one Mustec scanner, one Emerson VCR, various surveillance cameras and monitors, a 1976 Corvette, a 1985 Honda three-wheeler, and four hundred dollars in cash. (Id.) The transcript of the Department of Safety hearing indicates that the page attached to the agreement describes all of the items that were returned to Leslie Chambers on the date of the hearing. (Mot. for Summ. J. on Behalf of Al Freeman, Ex. F.) In addition, the agreement includes the following waiver clause: "**CLAIMANT** by his/her signature below does waive any legal claim or cause of action which he/she might otherwise have as a result of any acts underlying this forfeiture proceeding." (Id.)

On February 2, 2005, the United States Court of Appeals for the Sixth Circuit affirmed the judgment of the district court suppressing all evidence obtained from the search of Plaintiff's property and dismissing the indictment against Plaintiff because, the Court found, the seizure had been made pursuant to an illegal

entry of Mr. Chambers's home. See United States v. Chambers, 395 F.3d 563, 569-70 (6th Cir. 2005).

## II. SUMMARY JUDGMENT STANDARD

Under Federal Rule of Civil Procedure 56(c), summary judgment is proper "if the pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any material fact and that the moving party is entitled to judgment as a matter of law." Fed. R. Civ. P. 56(c); see also Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986). So long as the movant has met its initial burden of "demonstrat[ing] the absence of a genuine issue of material fact," Celotex, 477 U.S. at 323, and the nonmoving party is unable to make such a showing, summary judgment is appropriate. Emmons v. McLaughlin, 874 F.2d 351, 353 (6th Cir. 1989). In considering a motion for summary judgment, "the evidence as well as all inferences drawn therefrom must be read in a light most favorable to the party opposing the motion." Kochins v. Linden-Alimak, Inc., 799 F.2d 1128, 1133 (6th Cir. 1986); see also Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574, 587 (1986).

When confronted with a properly-supported motion for summary judgment, the nonmoving party "must set forth specific facts showing that there is a genuine issue for trial." Fed. R. Civ. P. 56(e); see also Abeita v. TransAmerica Mailings, Inc., 159

F.3d 246, 250 (6th Cir. 1998). A genuine issue of material fact exists for trial "if the evidence [presented by the nonmoving party] is such that a reasonable jury could return a verdict for the nonmoving party." Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248 (1986). In essence, the inquiry is "whether the evidence presents a sufficient disagreement to require submission to a jury or whether it is so one-sided that one party must prevail as a matter of law." Id. at 251-52.

### **III. ANALYSIS**

Both Defendants move for summary judgment regarding all of Plaintiffs' claims against them. In their Complaint, Plaintiffs allege that Defendants "violated accepted law enforcement policies [regarding] storage of confiscated property ... [and the execution of] ... a search of a home pursuant to a search warrant," and that this conduct violated their rights under the Fourth, Eighth and Fourteenth Amendments of the United States Constitution, as well as 42 U.S.C. §§ 1983, 1985, 1986, and 1988. (Pls.' Compl.) Neither in their Complaint nor their responses to Defendants' motions for summary judgment, however, do Plaintiffs articulate any theory upon which Defendants may be liable to Plaintiffs under §§ 1985 or 1986. Additionally, § 1988 merely allows for an award of attorney's fees upon a finding of a violation of certain statutory rights. Accordingly, the Court DISMISSES Plaintiffs' claims pursuant to §§ 1985 and 1986 and

construes Plaintiffs' Complaint as asserting claims pursuant to 42 U.S.C. § 1983.

Section 1983 does not create substantive rights, but rather serves as a "method for vindicating federal rights elsewhere conferred." Baker v. McCollan, 443 U.S. 137, 144, n.3 (1979). To establish a prima facie case under § 1983, a plaintiff must prove two elements: (1) that the government action occurred "under color of law" and (2) that the action is a deprivation of a constitutional right or federal statutory right. Parratt v. Taylor, 451 U.S. 527, 535 (1981); Block v. Ribar, 156 F.3d 673, 677 (6th Cir. 1998). "The first step in any such claim is to identify the specific constitutional right allegedly infringed." Albright v. Oliver, 510 U.S. 266, 271 (1994). Plaintiffs claim that Defendants violated their rights pursuant to the Fourth, Eighth, and Fourteenth Amendments.

Plaintiffs have sued Defendants both in their individual and official capacities. The Court will first address Plaintiffs' § 1983 official capacity claims before addressing their § 1983 individual capacity claims.

#### **A. Official Capacity Claims**

In an official capacity action, the plaintiff seeks damages from the entity for which the officer is an agent, rather than an individual officer. Pusey v. City of Youngstown, 11 F.3d 652, 657 (6th Cir. 1993). "[A]n official-capacity suit is, in all

respects other than name, to be treated as a suit against the entity. Id. (quoting Kentucky v. Graham, 473 U.S. 159, 166 (1985)). Accordingly, Plaintiffs' claims for damages against Defendants in their official capacity must be construed as claims against the Town of Somerville, Tennessee and Fayette County, Tennessee.

A municipality may be held liable under § 1983 only if the municipality itself caused a constitutional deprivation. Monell v. Dep't of Soc. Servs. of New York, 436 U.S. 658, 690 (1978). Before a local governmental unit can be held liable for injuries pursuant to § 1983, "a plaintiff must show that his injuries were the result of some 'policy or custom' attributable to the governmental entity." Leach v. Shelby County Sheriff, 891 F.2d 1241, 1245 (6th Cir. 1989) (quoting Monell, 436 U.S. at 690). A municipality is not liable under § 1983 for an injury inflicted solely by its employees or agents, but rather only when the "execution of the government's policy or custom ... inflicts the injury." City of Canton v. Harris, 489 U.S. 378, 385 (1989). Further, the governmental entity is liable under § 1983 only when the entity itself is a "moving force" behind the deprivation of constitutional rights. Kentucky v. Graham, 473 U.S. 159, 166 (1985).

Plaintiffs do not allege in their Complaint, nor do they point to any evidence in the record, to show that any alleged

constitutional deprivation was the result of a municipal policy or custom of the Town of Somerville or Fayette County, Tennessee. Accordingly, Plaintiffs' claims against Officers Feathers and Freeman in their official capacities are DISMISSED.

## **B. Individual Capacity Claims**

Plaintiffs have also asserted § 1983 claims against both Defendant officers in their individual capacities. Both Officer Freeman and Officer Feathers contend that they are either entitled to qualified immunity from Plaintiffs' § 1983 claims or that Plaintiffs fail to point to any evidence that the officers caused any constitutional deprivation with respect to any loss and/or damage to their property during or after the search. The Court will address these contentions in turn.

### **1. Qualified Immunity**

The doctrine of qualified immunity protects government officials who perform discretionary functions from civil liability "insofar as their conduct does not violate clearly established statutory or constitutional rights of which a reasonable person would have known." Beard v. Whitmore Lake School Dist., 402 F.3d 598, 602-03 (6th Cir. 2005)(citing Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982)). In Beard, the United States Court of Appeals for the Sixth Circuit described the three part test for determining whether a grant of qualified immunity is proper:

*First*, we determine whether, based upon the applicable law, the facts viewed in the light most favorable to the plaintiffs show that a constitutional violation has occurred. *Second*, we consider whether the violation involved a clearly established constitutional right of which a reasonable person would have known. *Third*, we determine whether the plaintiff has offered sufficient evidence to indicate that what the official allegedly did was objectively unreasonable in light of the clearly established constitutional rights.

Id. at 603 (citing Champion v. Outlook Nashville, Inc., 380 F.3d 893, 900-01 (6th Cir. 2004)). "If the answer to all three questions is yes, then qualified immunity is not proper." Id. (citing Champion, 380 F.3d at 901).

Defendants both contend that Plaintiffs fail to establish the existence of a constitutional violation with respect to the search and seizure at Plaintiffs' home and, even assuming that Plaintiffs could establish that such a violation occurred, that they acted in an objectively reasonable manner in conducting the search and seizure.<sup>9</sup> Plaintiffs contend that Defendants cannot assert the defense of qualified immunity because the evidence obtained through the search was suppressed as unconstitutionally seized.

A finding that a search is unconstitutional, however, does not necessarily indicate that an officer is barred from claiming

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<sup>9</sup> Neither Defendant contends in his motion that any of the rights that Plaintiff alleges were violated were not clearly established. Rather, the opinion of the Sixth Circuit in Freeman, and the authority upon which that opinion was based, illustrates that the right to be free from an illegal search and seizure is clearly established. Chambers, 395 F.3d at 569-70.



qualified immunity. See, e.g., Beard, 402 F.3d at 603 (finding search of students to be unconstitutional but that defendants were nonetheless entitled to qualified immunity because the constitutional rights were not clearly established).

Additionally, the Sixth Circuit's finding that the evidence seized from Plaintiffs' property was properly suppressed in the criminal case against Mr. Chambers does not collaterally estop either Defendant from contending that he is entitled to qualified immunity.<sup>10</sup> The Sixth Circuit opinion in Chambers did not address the question of whether the Plaintiffs have "offered sufficient evidence to indicate that what [the Defendant officers] allegedly did was objectively unreasonable in light of [Plaintiffs'] clearly established constitutional rights." Beard,

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<sup>10</sup> Although the principle of collateral estoppel generally bars a party from re-litigating an issue that was litigated in a prior case, under federal law, collateral estoppel "requires that the precise issue in the later proceedings have been raised in the prior proceeding, that the issue was actually litigated, and that the determination was necessary to the outcome." Spilman v. Harley, 656 F.2d 224, 228 (6th Cir. 1981)(citations omitted). The Court finds those factors absent in the instant case and therefore that collateral estoppel does not bar Defendant Freeman from raising the defense of qualified immunity. Moreover, collateral estoppel generally does not apply to bar an individual officer from contending that he or she is entitled to qualified immunity in a civil case under § 1983 where evidence was suppressed for constitutional reasons in a prior related criminal case. See Turpin v. County of Rock, 262 F.3d 779, 782-83 (8th Cir. 2001)(finding collateral estoppel could not be asserted against individual officers in a civil § 1983 case where officers were not parties nor in privity with the state and did not have a full and fair opportunity to litigate issues in a prior criminal action in which evidence was suppressed); Tierney v. Davidson, 133 F.3d 189, 195-96 (2nd Cir. 1998)(same).

402 F.3d at 602-03 (citations omitted). Accordingly, the Court must analyze Defendants' conduct to determine whether they are entitled to qualified immunity. Because the Defendants' arrived at the scene at different times and therefore engaged in distinct conduct, the Court will analyze whether they are entitled to qualified immunity separately.

**a. Conduct Exclusively Involving Officer Freeman**

Officer Freeman first contends that Plaintiffs cannot maintain a claim against him that would establish a constitutional violation. However, the Sixth Circuit in Chambers found that the search of Plaintiffs' home was unconstitutional and therefore that the evidence seized from Plaintiffs' property should be suppressed. Chambers, 395 F.3d at 569. Accordingly, the Court finds that Plaintiffs point to sufficient evidence in the record to create a genuine issue of material fact regarding whether Officer Freeman violated their constitutional rights by engaging in an illegal search.

Officer Freeman next contends, however, that his actions were objectively reasonable in light of all the circumstances of the search of Plaintiffs' property - in particular, prior surveillance which indicated the possibility of drug activity at Plaintiffs' residence, the tip he received about Plaintiffs' manufacturing methamphetamine on the day of the search, the actions of individuals at Plaintiffs' residence in response to

the presence of police officers, the verbal consent that Plaintiffs gave to search the premises, the consent forms that Plaintiffs signed giving consent to search, and his procuring a search warrant to search the property.

In determining whether an officer's actions were objectively reasonable, "individual claims of immunity must be analyzed on a fact-specific, case-by-case basis to determine whether the plaintiff's constitutional rights were so clearly established when the alleged misconduct was committed that any official in the defendants' position would understand that what he did violated those rights." O'Brien v. City of Grand Rapids, 23 F.3d 990, 999 (6th Cir. 1994)(citing Anderson v. Creighton, 483 U.S. 635, 638-39 (1987)). An officer will be immune "if officers of reasonable competence could disagree" regarding whether the conduct violated the plaintiff's rights. Pray v. City of Sandusky, Ohio, 49 F.3d 1154, 1158 (6th Cir. 1995)(citing Malley v. Briggs, 475 U.S. 335, 349 (1986)); O'Brien, 23 F.3d at 999.

The police may enter a house without a warrant when "probable cause plus exigent circumstances" exist. See Kirk v. Louisiana, 536 U.S. 635, 638 (2002)(explaining that "police officers need either a warrant or probable cause plus exigent circumstances in order to make a lawful entry into a home"). A reasonable belief that an individual within a residence is about to destroy evidence is an exigent circumstance. United States v.

Campbell, 261 F.3d 628, 632-33 (6th Cir. 2001) ("The law is well settled that a warrantless entry will be upheld when the circumstances then extant were such as to lead a person of reasonable caution to conclude that such evidence would probably be destroyed within the time necessary to obtain a search warrant."); see also United States v. Douglas Pennington, 287 F.3d 739, 747 (8th Cir. 2002)(holding that officer's knowledge that drugs had just left the house, that drugs had been found in the residence during a search three months prior, and that the house currently smelled of drugs "created exigent circumstances justifying the officers' entry into the house to arrest [an occupant] and to prevent the destruction of drug manufacturing evidence while they obtained a search warrant"); United States v. Marshall, 157 F.3d 477, 482 (7th Cir. 1998)(holding that the warrantless entry into the suspect's home was justified because the officers reasonably believed the occupant was aware of their presence and preparing to destroy evidence).

In the context of a search without a warrant based upon exigent circumstances, the fact that an officer may have subjectively believed that exigent circumstances existed to warrant a search is not relevant to the qualified immunity analysis - rather, the standard is one of objective reasonableness. O'Brien, 23 F.3d at 999. However, officers are "entitled to qualified immunity [when] their decision was

*reasonable, even if mistaken.*" Pray, 49 F.3d at 1158 (citing Castro v. United States, 34 F.3d 106, 112 (2nd Cir. 1994)).

Qualified immunity therefore protects the officer's conduct if it was "objectively reasonable for [an officer] to conclude, given the information [he] had, that immediate action ... without first obtaining a warrant was necessary - that is, that exigent circumstances existed to excuse [his] failure to obtain a warrant before entering [Plaintiffs'] residence." Id.

It is undisputed that, prior to Officer Freeman traveling to the Plaintiffs' home on the date of the search, Officer Freeman had engaged in surveillance that indicated the possibility of drug activity taking place at Plaintiffs' residence. (Pls.' Mem. in Opp. to Def. Al Freeman's Mot. for Summ. J. at 4.) Officer Freeman contends, however, that he did not believe that he had adequate probable cause when he went to Plaintiffs' residence on October 9, 2002, to obtain a search warrant for the premises. The Court finds that his belief that insufficient evidence existed to obtain a search warrant, although possibly mistaken, was reasonable.

Moreover, the general procedure of engaging a suspect in a "knock and talk" is not unreasonable and has been upheld as an appropriate police tactic. See Ewolski v. City of Brunswick, 287 F.3d 492, 504 (6th Cir. 2002)(concluding that it was reasonable to approach a suspect's home to attempt to learn more through

consensual questioning); see also United States v. Jones, 239 F.3d 716, 720 (5th Cir. 2001) ("Federal courts have recognized the 'knock and talk' strategy as a reasonable investigative tool when officers seek to gain an occupant's consent to search or when officers reasonably suspect criminal activity.").

Accordingly, the Court finds that it was objectively reasonable for Officer Freeman to attempt the "knock and talk" at Plaintiffs' residence.

Plaintiffs do not dispute that, when Officer Freeman arrived at Plaintiffs' home, a female came to the door, looked at the officers, and then excitedly ran back into the trailer home out of sight while loudly shouting that the police were at the door. It is likewise undisputed that Officer Freeman then heard footsteps loud enough to indicate that several people were running inside the trailer home; only then did Officer Freeman enter the home.

Considering all the circumstances and in light of Plaintiffs' clearly established constitutional rights, the Court finds that Officer Freeman's warrantless entry into Plaintiffs' home was not objectively unreasonable. Given what Officer Freeman knew prior to arriving at the premises - that previous surveillance had indicated the possibility of drug activity taking place on the premises and a contemporaneous tip that indicated drug activity was occurring on the date of the search -

combined with the circumstances he encountered when he announced his presence, it was objectively reasonable for Officer Freeman to believe that he had sufficient probable cause to enter the home. In addition, the Court finds that it was objectively reasonable for Officer Freeman to believe that evidence or contraband may have been in jeopardy of being destroyed or that he or other officers may have been in danger, and therefore that exigent circumstances also existed so as to justify a warrantless entry into the home. Even if Officer Freeman may have been incorrect regarding whether sufficient probable cause plus exigent circumstances existed to justify the entry, the Court finds that such a belief was objectively reasonable under the totality of the circumstances.

**b. Conduct Involving Officers Feathers and Freeman**

With respect to the conduct that occurred subsequent to the entry into Plaintiffs' home, Plaintiffs' allegations pertain to the conduct of both Officer Freeman and Officer Feathers. Accordingly, the Court will analyze whether qualified immunity should apply as to both Defendants regarding the post-entry conduct.

It is undisputed that, after securing the area, the officers obtained oral consent to search the home from Plaintiffs, that both Plaintiffs signed consent to search forms, and that after a brief initial search a search warrant was obtained and a full

search conducted. In light of the knowledge that Officer Freeman possessed prior to arriving at Plaintiffs' residence, the oral and then written consent to search obtained by the officers, and the procurement of a search warrant, the Court finds that the actions of Officer Freeman and Officer Feathers subsequent to the entry into Plaintiffs' home were also objectively reasonable.

Because the Court has found that the actions of Officer Freeman and Officer Feathers were objectively reasonable, both officers are entitled to qualified immunity from Plaintiffs' claims. Accordingly, the motions for summary judgment of Officers Freeman and Feathers on the basis of qualified immunity are GRANTED.

## **2. Loss, Damage and/or Storage of Plaintiffs' Seized Property**

Plaintiffs contend that their claims extend beyond the original search and seizure, and that Defendants are liable for alleged loss and/or damage to their property that occurred either during or subsequent to the search and seizure. In particular, Plaintiffs contend that Defendants owed them a duty to properly store their confiscated property, the breach of which resulted in damage to or loss of their property. (Pls.' Compl.) The Court construes this allegation as one under § 1983 pursuant to the Fourteenth Amendment for deprivation of property without due process of law.



Both Defendants contend that Plaintiffs' claims regarding any loss or damage to their property during or subsequent to the seizure should be dismissed because Plaintiffs fail to point to any evidence that either Defendant was responsible for the confiscation, storage, or maintenance of Plaintiffs' property or that either Defendant caused any damage to or loss of Plaintiffs' property. Having reviewed the record and the parties' submissions, the Court finds that Plaintiffs fail to point to any evidence in the record to show that either Defendant had any role in the storage or maintenance of Plaintiffs' property or caused any damage to or loss of Plaintiffs' property. Rather, the deposition testimony of Mr. Chambers indicates that he is not aware of any actions that either Defendant took with respect to his property. When confronted with a properly-supported motion for summary judgment, the nonmoving party "must set forth specific facts showing that there is a genuine issue for trial." Fed. R. Civ. P. 56(e); see also Abeita v. TransAmerica Mailings, Inc., 159 F.3d 246, 250 (6th Cir. 1998). Plaintiffs have failed to do so. Accordingly, the Court finds that, even if Defendants were not entitled to qualified immunity from Plaintiffs' claims, Plaintiffs have failed to point to evidence in the record to create a genuine issue of material fact regarding whether either Defendant was responsible for any damage or loss to their property - and therefore that either Defendant was responsible

for the deprivation of any constitutional or federal statutory right pursuant to § 1983. See Parratt, 451 U.S. at 535; Block, 156 F.3d at 677. Moreover, even if Plaintiffs had pointed to evidence that Defendants were involved in the storage or maintenance of Plaintiffs' property, Plaintiffs point to no evidence in the record or legal authority to show that such conduct rises to the level of a constitutional violation.

Additionally, both Officers contend that Plaintiffs are barred from asserting a § 1983 claim pursuant to the Fourteenth Amendment because a post-deprivation remedy was available to them through state law.

[A]n unauthorized intentional deprivation of property by a state employee does not constitute a violation of the procedural requirements of the Due Process Clause of the Fourteenth Amendment if a meaningful postdeprivation remedy for the loss is available. For intentional, as for negligent deprivations of property by state employees, the state's action is not complete until and unless it provides or refuses to provide a suitable postdeprivation remedy.

Hudson v. Palmer, 468 U.S. 517, 533 (1984). Plaintiffs have not alleged that a postdeprivation remedy for their alleged loss was not available. Rather, the record shows that such a remedy was available through the Tennessee Department of Safety and that Plaintiffs took advantage of it, settling their claims through that process. Accordingly, no genuine issues of material fact exist and Defendants are entitled to judgment as a matter of law regarding Plaintiffs' § 1983 claims alleging loss or damage to

their property during or subsequent to the seizure.<sup>11</sup>

Plaintiffs' § 1983 claims against both officers are therefore DISMISSED.<sup>12</sup>

#### **D. State Law Claims**

Plaintiffs' Complaint also asserts unspecified claims pursuant to the laws and Constitution of the State of Tennessee. Having granted Defendants' motions for summary judgment and dismissed Plaintiffs' federal claims, the Court exercises its discretion to decline to assert supplemental jurisdiction over Plaintiffs' state law claims pursuant to 28 U.S.C. § 1367(c)(3). Accordingly, Plaintiffs' state law claims against Defendants are hereby DISMISSED.

#### **IV. CONCLUSION**

For the foregoing reasons, the motions for summary judgment of Defendants Freeman and Feathers are GRANTED and all of Plaintiffs' claims are DISMISSED.

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<sup>11</sup> Accordingly, the Court need not address Defendant Freeman's contention that Plaintiffs are barred from suing Defendant Freeman due to the release signed by Leslie Chambers.

<sup>12</sup> In their Complaint, Plaintiffs also assert that Defendants violated their rights pursuant to the Eighth Amendment. In their response to Defendants motions for summary judgment, however, Plaintiffs do not articulate any theory upon which either Defendant violated any of their rights pursuant to the Eighth Amendment. Nonetheless, Defendants would be entitled to qualified immunity from any such claim based upon the facts alleged by Plaintiffs.

So ORDERED this \_\_\_\_ day of August, 2005.

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JON P. McCALLA  
UNITED STATES DISTRICT JUDGE